

## Message Text

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PAGE 01 OTTAWA 01442 220003Z

72

ACTION EUR-12

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 L-02 ACDA-05

CIAE-00 INR-07 NSAE-00 DODE-00 SSO-00 INRE-00 NSCE-00

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O 212339Z APR 75

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC IMMEDIATE 6202

INFO USMISSION NATO

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E.O. 11652: N/A

TAGS: MARR, CA

SUBJECT: NORAD AGREEMENT

REF: A. STATE 090698; B. OTTAWA 1292

1. POLCOUNS DISCUSSED REFTTEL APRIL 21 WITH EXTAFF  
DEFENCE RELATIONS OFFICIALS (MARSAHLL, LEGG) AND DND  
REP (COL MARSH). FOLLOWING ARE THEIR AD REFERENDUM  
COMMENTS:

2. RE REF A PARA 2 (A)) CHANGE, MARSHALL EXPLAINED  
THAT FIRST PARA THEIR DRAFT HAD BEEN INTENDED AS GENERAL  
STATEMENT OF DEFENSE COOPERATION BETWEEN TWO COUNTRIES,  
PROCEEDING IN SECOND PARA FROM THE GENERAL TO THE NORAD  
PARTICULAR. THEY THEREFORE WOULD PREFER THAT PHRASE  
"JOINT DEFENCE" REMAIN IN FIRST SENTENCE FOR PURPOSE  
OF INTERNAL COHERENCE OF DRAFT.

3. RE CHANGES 2 (B) AND 2 (C), THEY HAD NO PROBLEM.

4. CONCERNING CHANGE 2 (D), EXTAFF OFFICIALS SAID THAT  
A MAJOR AIM IN THEIR DRAFT HAD BEEN TO AVOID TO THE EXTENT  
POSSIBLE INJECTION OF NEW MATERIAL WHICH COULD BE INTERPRETED  
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PAGE 02 OTTAWA 01442 220003Z

AS CHANGING CHARACTER OF AGREEMENT SUBSTANTIVELY. CONSEQUENTLY,

ALTHOUGH THEY HAD INJECTED PHRASE THAT "NORAD WILL CONTINUE TO MONITOR SPACE ACTIVITIES OF STRATEGIC AND TACTICAL INTERESTS," THE WOULD NOT WISH TO HAVE NEW AGREEMENT EMPHASIZE THE AEROSPACE ROLE BEYOND THAT LOW-KEY FORMULATION. ASIDE FROM OBJECTIVE OF MAINTAINING GENERALLY LOW PROFILE ON NEW AGREEMENT, AND AVOIDING MATERIAL WHICH COULD RAISE RED FLAGS, E.G., DEFENSE AGAINST AEROSPACE THREAT WHICH WOULD CARRY CONNOTATION OF ABM DEFENSE, THEY ALSO DID NOT WISH TO PROVIDE PARLIAMENTARY CRITICS WITH ARGUMENT THAT AGREEMENT COVERED MATERIAL WHICH HAD NOT BEEN DISCUSSED IN PARLIAMENTARY COMMITTEE'S CONSIDERATION OF THE TOPIC. THEY WOULD THEREFORE HOPE US SIDE WOULD BE CONTENT WITH THEIR SIXTH PARAGRAPH FORMULATION (REF B) FROM "IN ADDITION TO PERFORMING" THROUGH "IN AN ACTIVE BALLISTIC MISSILE DEFENSE ARRANGEMENT."

5. WITH RESPECT TO PROPOSED PARAGRAPH BEGINNING "NORAD WILL FUNCTION WITH THE PRIMARY OBJECTIVES OF," THEIR INITIAL COOLNESS TO PARAGRAPH EVAPORATED AFTER DISCUSSION LED TO FOLLOWING PROPOSED FORMULATION: "(1) CONTRIBUTING TO THE CAPABILITY OF EACH PARTNER NATION TO SAFEGUARD ITS SOVEREIGN RIGHTS IN NORTH AMERICAN AIRSPACE; (2) CONTRIBUTING TO THE DETERRENCE OF STRATEGIC ATTACK ON NORTH AMERICA BY PROVIDING CAPABILITIES FOR EFFECTIVE WARNING OF AND DEFENSE AGAINST ATTACKS; AND (3) IF DETERRENCE FAILS, DEFENDING AGAINST ATTACK WITH AVAILABLE FORCES."

6. NO PROBLEM WITH 2(E) OR 2 (F).

7. GOC TENURE PREFERENCE IS ALSO FOR INDEFINITE PERIOD RATHER THAN FIVE-YEAR TERM.

8. GOC OFFICIALS INDICATED FOLLOWING CHANGES PROPOSED FROM WITHIN GOC SINCE TRANSMITTAL REF B: (A) IN FOURTH PARA THEIR ORIGINAL DRAFT, THEY HAVE BEEN ASKED TO PROVIDE WORDING WHICH WOULD SPELL OUT NORAD CONNECTION WITH THE "JOINT CIVIL-MILITARY SYSTEM FOR THE SURVEILLANCE AND CONTROL OF ITS AIRSPACE." WILL PROVIDE US WITH WORDING TOMORROW. (B) NUMBERED PARA 1 OF NORAD PRINCIPLES SECTION SHOULD READ: "THE COMMANDER-IN-CHIEF, NORAD (CINC NORAD), AND HIS LIMITED OFFICIAL USE

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PAGE 03 OTTAWA 01442 220003Z

DEPUTY IN CINC NORAD'S ABSENCE, WILL BE RESPONSIBLE TO THE CHIEF OF DEFENCE STAFF OF CANADA AND THE JOINT CHIEFS OF STAFF OF THE UNITED STATES, WHO IN TURN ARE RESPONSIBLE TO THEIR RESPECTIVE GOVERNMENTS. THEY WILL OPERATE WITHIN A CONCEPT OF AIR SURVEILLANCE CONTROL AND DEFENCE APPROVED... NATO AREA." (C) TO THE FIRST SENTENCE OF PRINCIPLE NUMBERED 6 WHICH READS "THE PLANS AND PROCEDURES ... IN AN EMERGENCY" SHOULD BE ADDED "WITH APPROVAL OF

THE HIGHER NATIONAL AUTHORITIES." (COMMENT: GOC INTENTION IS NOT RPT NOT TO REMOVE FROM CINCNORAD ANY IMPLEMENTING AUTHORITY HE NOW POSSESSES WITHOUT FURTHER REFERENCE TO NATIONAL AUTHORITY BUT TO PROVIDE COSMETICALLY DESIRABLE LINKAGE BETWEEN NATIONAL AUTHORITIES AND IMPLEMENTATION AS WELL AS PLANNING.)

9. GIVEN THE RELATIVELY SMALL DISTANCE SEPARATING OUR TWO SIDES, EXTAFF OFFICIALS HOPE THAT A MEETING BETWEEN THEM AND WASHINGTON OFFICIALS WOULD NOT BE NECESSARY. THEY ARE HOPING THAT AN AGREED TEXT CAN BE NEGOTIATED THROUGH EMBASSY OTTAWA THIS WEEK AND FINALIZED BY APRIL 25 IN ORDER FRO THEM TO BE IN POSITION TO PRESENT IT FOR CABINET APPROVAL ON MAY 1.  
PORTER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, AIR DEFENSE, MILITARY AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 21 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975OTTAWA01442  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D750139-0943  
**From:** OTTAWA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750432/aaaabdyj.tel  
**Line Count:** 129  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 STATE 090698, 75 OTTAWA 1292  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MorefiRH  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 05 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <05 MAY 2003 by Izenbel0>; APPROVED <21 MAY 2003 by MorefiRH>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NORAD AGREEMENT  
**TAGS:** MARR, MPOL, CA, US, NORAD, NORTH ATLANTIC AIR DEFENSE COMMAND  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006